

**PUEBLO RURAL FIRE PROTECTION DISTRICT**  
**AUDITED FINANCIAL STATEMENTS**  
**WITH INDEPENDENT AUDITOR'S REPORT**  
**PUEBLO, COLORADO**  
**DECEMBER 31, 2022**

## CONTENTS

### FINANCIAL SECTION

Independent Auditor's Report	1-3
Management's Discussion and Analysis	i-iv

### BASIC FINANCIAL STATEMENTS

#### Government-Wide Financial Statements:

Statement of Net Position	4
Statement of Activities	5

#### Fund Financial Statements:

Governmental Funds	
Balance Sheet	6
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position	7
Statement of Revenues, Expenditures and Changes in Fund Balances	8
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities	9
Notes to Basic Financial Statements	10

### REQUIRED SUPPLEMENTARY INFORMATION

Budgetary Comparison Schedule – General Fund	30
Notes to Required Supplementary Information	31
Schedule of the District's Proportionate Share of the Net Pension Liability – New Hire Fire and Police Pension Fund	32
Schedule of the District's Contributions – New Hire Fire and Police Pension Fund	33
Schedule of Changes in the District's Net Pension Liability and Related Ratios – Old Hire Fire Pension Fund	34
Schedule of the District's Contributions – Old Hire Fire Pension Fund	35

### OTHER SUPPLEMENTARY INFORMATION

Budgetary Comparison Schedule – Debt Service Fund	36
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## **Independent Auditor's Report**

February 16, 2024

Board of Directors  
Pueblo Rural Fire Protection District  
Pueblo, Colorado

### **Opinions**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Pueblo Rural Fire Protection District (the District) as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of December 31, 2022, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free of material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages i through iv and required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The supplementary information listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

*Harren Ross & DeNardo, Inc.*

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

**Pueblo Rural Fire Protection District  
Management's Discussion and Analysis  
December 31, 2022**

As management of the Pueblo Rural Fire Protection District (the District), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended December 31, 2022. This discussion and analysis is designed to assist the reader in focusing on the significant financial issues and activities and to identify any significant changes in financial position. We encourage readers to consider the information presented here in conjunction with the financial statements as a whole.

**Financial Highlights**

- The assets of the District exceeded its liabilities at the close of the most recent fiscal year by \$4,008,073 (net position). The unrestricted net position may be used to meet the District's daily cash flow needs and ongoing obligations to citizens and creditors. However, the unrestricted balance is negative (\$131,193); therefore, none of the net position may be used to meet the District's ongoing obligation to citizens and creditors.
- The District's total net position increased by \$219,748.
- As of the close of the current fiscal year, the District's governmental funds reported combined ending fund balances of \$1,175,367, a decrease of \$183,974 in comparison with the prior year.
- At the end of the current fiscal year, unassigned fund balance of the general fund is \$780,162.

**Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements consist of three components:

- government-wide financial statements
- fund financial statements
- notes to the financial statements

The basic financial statements present two different views of the District through the use of government-wide statements and fund financial statements. In addition to the basic financial statements, this report contains other supplemental information that will enhance the reader's understanding of the financial condition of the District.

**Government-wide Financial Statements.** The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the District's assets and liabilities. The difference between assets, deferred outflows of resources (if any), liabilities and deferred inflows of resources are reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The *statement of activities* presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused employee compensated absences).

Both of the government-wide financial statements distinguish functions of the District that are principally supported by taxes. The governmental activities of the District primarily include community safety services. The government-wide financial statements can be found on pages 4-5 of this report.

**Pueblo Rural Fire Protection District  
Management's Discussion and Analysis  
December 31, 2022**

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements, such as State Statutes. All of the funds of the District are reported under governmental funds.

**Governmental Funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflow and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. Governmental funds are reported using an accounting method called modified accrual accounting which has a current financial resource focus. As a result, the governmental fund financial statements give the reader a detailed short-term view that helps the reader determine if there are more or less financial resources available to finance the District's programs.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balance provide a reconciliation, which is a part of the fund financial statements, to facilitate this comparison between governmental funds and governmental activities.

The District maintains two individual government funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balance for the general fund and the debt service fund.

The District adopts an annual appropriated budget for its governmental funds. A budgetary comparison statement has been provided for these funds to demonstrate compliance with these budgets.

The basic governmental fund financial statements can be found on pages 6-9 of this report.

**Notes to the Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 10-29 of this report.

**Government-Wide Financial Analysis.** As noted earlier, net position may serve over time as a useful indicator of the government's financial position. In the case of the District, assets exceeded liabilities by \$4,008,073 at the close of fiscal year 2022. Increases or decreases in net position may serve as a useful indicator as to whether the financial condition of the District is improving or deteriorating over time.

A portion of the District's net position reflects its investment in capital assets (i.e., land, buildings, vehicles and equipment); less any related debt used to acquire those assets that is still outstanding (\$0 at December 31, 2022). The District uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

**Pueblo Rural Fire Protection District  
Management's Discussion and Analysis  
December 31, 2022**

The following table reflects the condensed Statement of Net Position at December 31:

	<u>2022</u>	<u>2021</u>
Current and other assets	\$ 4,560,983	\$ 4,768,266
Net pension asset	1,051,516	445,448
Capital assets	<u>2,761,941</u>	<u>2,477,025</u>
<b>Total Assets</b>	<b><u>\$ 8,374,440</u></b>	<b><u>\$ 7,690,739</u></b>
 Deferred outflows of resources	 <u>\$ 968,141</u>	 <u>\$ 1,165,676</u>
Current liabilities	\$ 236,073	\$ 281,758
Net pension liability	447,821	388,480
Long-term liabilities outstanding	<u>256,833</u>	<u>250,043</u>
<b>Total Liabilities</b>	<b><u>\$ 940,727</u></b>	<b><u>\$ 920,281</u></b>
 Deferred inflows of resources	 <u>\$ 4,393,781</u>	 <u>\$ 4,147,809</u>
 Net Position:		
Net investment in capital assets	\$ 2,761,941	\$ 2,477,025
Restricted	1,377,325	1,195,240
Unrestricted	<u>(131,193)</u>	<u>116,060</u>
<b>Total Net Position</b>	<b><u>\$ 4,008,073</u></b>	<b><u>\$ 3,788,325</u></b>

At the end of the current fiscal year, the Pueblo Rural Fire Protection District is able to report a positive balance in all categories of net position.

Article X, Section 20 of the Colorado Constitution, commonly known as the Taxpayer's Bill of Rights (TABOR) contains the requirements of setting an emergency reserve. This reserve cannot be accessed except for an unexpected disaster. This reserve was \$115,000 and \$100,000 as of December 31, 2022 and 2021, respectively.

The Statement of Activities presents information showing how the Districts' net position changed during the most recent fiscal year. Revenues and expenses in this statement are recorded when earned or when a liability is incurred.

The following table reflects the condensed Statement of Activities for the years ended December 31:

	<u>2022</u>	<u>2021</u>
<b>Revenues:</b>		
Program revenues:		
Charges for services	\$ -	\$ 2,435
Operating grants and contributions	42,114	2,400
Capital grants and contributions	95,939	-
General revenues:		
Property taxes	3,360,606	3,010,204
Specific ownership taxes	297,715	289,997
Unrestricted investment earnings	21,099	243
Other	<u>9,426</u>	<u>6,716</u>
<b>Total Revenues</b>	<b><u>3,826,899</u></b>	<b><u>3,311,995</u></b>

**Pueblo Rural Fire Protection District  
Management's Discussion and Analysis  
December 31, 2022**

	<u>2022</u>	<u>2021</u>
<b>Expenses:</b>		
Community safety services	3,357,580	3,292,153
General government	<u>249,571</u>	<u>271,126</u>
<b>Total Expenses</b>	<u>3,607,151</u>	<u>3,563,279</u>
<b>Change in Net Position</b>	219,748	(251,284)
Net Position – Beginning	<u>3,788,325</u>	<u>4,039,609</u>
Net Position - Ending	<u>\$ 4,008,073</u>	<u>\$ 3,788,325</u>

**General Fund Budgetary Highlights:** During the fiscal year, the District did make budget amendments. Generally, budget amendments fall into one of two categories: 1) amendments made to adjust the estimates that are used to prepare the original budget resolution once exact information is available; 2) increases in appropriations that become necessary to maintain services.

Total general fund expenditures were \$338,729 (7.8%) less than the budget projected.

**Debt Service Fund Budgetary Highlights:** During the fiscal year, the District made no revisions to the original budget.

Total debt service fund expenditures and transfers were \$56,261 (22.3%) less than the budget projected.

**Capital Assets and Debt Administration**

*Capital assets.* The District's investment in capital assets as of December 31, 2022 and 2021 amounts to \$2,761,941 and \$2,477,025, respectively (net of accumulated depreciation). This investment in capital assets includes land, buildings, vehicles, equipment and improvements.

**Pueblo Rural Fire Protection District's Capital Assets**

	<u>2022</u>	<u>2021</u>
Land	\$ 82,800	\$ 82,800
Buildings and improvements	992,782	970,482
Equipment	<u>4,301,548</u>	<u>3,829,484</u>
<b>Total</b>	<u>\$ 5,377,130</u>	<u>\$ 4,882,766</u>

Additional information on the District's capital assets can be found in Note D on page 17 of this report.

*Long-term debt.* Additional information on the District's long-term debt can be found in Note E on page 18 of this report.

**Final Comments**

The District continues to strive to achieve its mission of providing affordable, efficient, and reliable community safety services.

**Request for Information**

This financial report is designed to provide a general overview of the Pueblo Rural Fire Protection District's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or request for additional financial information should be addressed to the Fire Chief, Pueblo Rural Fire Protection District, 29912 Highway 50 East, Pueblo, CO 81006.

## **BASIC FINANCIAL STATEMENTS**

**GOVERNMENT-WIDE FINANCIAL STATEMENTS**

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
STATEMENT OF NET POSITION  
DECEMBER 31, 2022**

	<u>Governmental Activities</u>
<b>ASSETS</b>	
Cash and equivalents	\$ 109,739
Cash held by county treasurer	23,362
Investments	1,001,415
Receivables	-
Taxes receivable, net	3,362,327
Prepaid expenses	57,687
Deposits	6,453
Net pension asset	1,051,516
Capital assets, net of accumulated depreciation -	
Non-depreciable capital assets	82,800
Depreciable capital assets, net	<u>2,679,141</u>
Total capital assets, net	<u>2,761,941</u>
<b>TOTAL ASSETS</b>	<u><u>8,374,440</u></u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Pension related	<u>968,141</u>
<b>LIABILITIES</b>	
Accounts payable and accrued expenses	23,289
Net pension liability	447,821
Long-term liabilities	
Due within one year	
Compensated absences	212,784
Due in more than one year	
Compensated absences	<u>256,833</u>
<b>TOTAL LIABILITIES</b>	<u>940,727</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Property taxes	3,362,327
Pension related	<u>1,031,454</u>
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<u>4,393,781</u>
<b>NET POSITION</b>	
Net investment in capital assets	2,761,941
Restricted for:	
Capital projects	216,065
Tabor	115,000
Pension related	1,046,260
Unrestricted (deficit)	<u>(131,193)</u>
<b>TOTAL NET POSITION</b>	<u><u>\$ 4,008,073</u></u>

The accompanying notes are an integral part of this statement.

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2022**

	Program Revenue				Net (Expense) Revenue and Changes in Net Position
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government Governmental Activities
<b>Primary government</b>					
<b>Governmental Activities:</b>					
General government	\$ 249,571	\$ -	\$ -	\$ -	\$ (249,571)
Public safety	3,357,580	-	42,114	95,939	(3,219,527)
Total	<u>3,607,151</u>	<u>-</u>	<u>42,114</u>	<u>95,939</u>	<u>(3,469,098)</u>

**General revenues:**

Taxes:	
Property taxes, levied for general purposes	3,223,789
Property taxes, levied for capital projects	136,817
Penalty and interest	9,426
Specific ownership tax	297,716
Unrestricted investment earnings	21,098
Total general revenues	<u>3,688,846</u>
Change in net position	219,748
Net position, January 1	3,788,325
Net position, December 31	<u>\$ 4,008,073</u>

The accompanying notes are an integral part of this statement.

**GOVERNMENTAL FUND FINANCIAL STATEMENTS**

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
DECEMBER 31, 2022**

	<u>General Fund</u>	<u>Debt Service Fund (Nonmajor Fund)</u>	<u>Total Governmental Funds</u>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 109,739	\$ -	\$ 109,739
Cash held by county treasurer	22,411	951	23,362
Investments	786,301	215,114	1,001,415
Taxes receivable, net	3,225,440	136,887	3,362,327
Prepaid items	57,687	-	57,687
Deposits	6,453	-	6,453
Total assets	4,208,031	352,952	4,560,983
 <b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>			
Liabilities:			
Accounts payable	14,317	-	14,317
Accrued liabilities	8,972	-	8,972
Total liabilities	23,289	-	23,289
 Deferred inflows of resources:			
Property taxes	3,225,440	136,887	3,362,327
Total deferred inflows of resources	3,225,440	136,887	3,362,327
 Fund balances:			
Nonspendable	64,140	-	64,140
Restricted	115,000	216,065	331,065
Unassigned	780,162	-	780,162
Total fund balances	959,302	216,065	1,175,367
 <b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>			
	\$ 4,208,031	\$ 352,952	\$ 4,560,983

The accompanying notes are an integral part of this statement.

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
TO THE STATEMENT OF NET POSITION  
DECEMBER 31, 2022**

Total fund balance, governmental funds \$ 1,175,367

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not current financial resources and therefore are not reported in the fund financial statement, but are reported in governmental activities of the Statement of Net Position.

	5,377,130	
The cost of capital assets is		
Accumulated depreciation is	(2,615,189)	2,761,941

Recognition and measurement of the net pension asset and net pension liability, together with pension-related deferred outflows of resources and deferred inflows of resources in financial statements prepared using the economic resources measurement focus and the accrual basis of accounting are not financial resources and, therefore, are not reported in the governmental fund

	1,051,516	
Net pension asset		
Net pension liability	(447,821)	
Deferred outflows of resources	968,141	
Deferred inflows of resources	(1,031,454)	540,382

Long-term liabilities which are comprised of compensated absences, are not due and payable in the current period and therefore are not reported as liabilities in the fund financial statement, but are included in the governmental activities of the Statement of Net Position. Long-term liabilities at year end consist of:

	(469,617)	(469,617)
Compensated absences		

Total Net Position - Governmental Activities	\$ 4,008,073
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The accompanying notes are an integral part of this statement.

**PUEBLO RURAL FIRE PROTECTION DISTRICT**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2022**

	<u>General Fund</u>	<u>Debt Service Fund (Nonmajor Fund)</u>	<u>Total Governmental Funds</u>
<b>REVENUES</b>			
Property taxes	\$ 3,223,789	\$ 136,817	\$ 3,360,606
Penalty and interest	9,042	384	9,426
Specific ownership tax	285,595	12,121	297,716
Intergovernmental	-	-	-
Special fire protection	-	-	-
Investment earnings	18,208	2,890	21,098
Other revenues	138,053	-	138,053
Total revenues	<u>3,674,687</u>	<u>152,212</u>	<u>3,826,899</u>
<b>EXPENDITURES</b>			
Current:			
General government	229,473	2,052	231,525
Public safety	3,284,984	-	3,284,984
Capital outlay	494,364	-	494,364
Total expenditures	<u>4,008,821</u>	<u>2,052</u>	<u>4,010,873</u>
Excess (deficiency) of revenues over expenditures	(334,134)	150,160	(183,974)
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	193,787	-	193,787
Transfers out	-	(193,787)	(193,787)
Total other financing sources and (uses)	<u>193,787</u>	<u>(193,787)</u>	<u>-</u>
Net change in fund balances	(140,347)	(43,627)	(183,974)
Fund balances, January 1	1,099,649	259,692	1,359,341
Fund balances, December 31	<u>\$ 959,302</u>	<u>\$ 216,065</u>	<u>\$ 1,175,367</u>

The accompanying notes are an integral part of this statement.

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF  
REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2022**

Net change in fund balances - total governmental funds: \$ (183,974)

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report outlays for capital assets as expenditures because such outlays use current financial resources. In contrast, the Statement of Activities reports only a portion of the outlay as expense. The outlay is allocated over the assets' estimated useful lives as depreciation expense for the period. This is the amount by which capital outlay exceeds depreciation expense in the current period.

Capital outlay	494,364	
Depreciation expense	<u>(209,448)</u>	284,916

Recognition and measurement of the changes in the net pension asset, and net pension liability, together with the changes in the pension-related deferred outflows of resources and deferred inflows of resources in financial statements prepared using the economic resources measurement focus and the accrual basis of accounting are not financial resources and, therefore, are not reported in governmental funds as such. Rather, pension expenditures are reported in the government funds when paid.

Pension (expense) Income	(92,326)	
Pension expenditures	<u>204,663</u>	112,337

In the Statement of Activities, certain operating expenses such as compensated absences are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amounts actually paid. This year, compensated absences paid (\$266,367) exceeded amounts earned (\$259,898).

6,469

Change in net position of governmental activities

\$ 219,748

The accompanying notes are an integral part of this statement.

**NOTES TO FINANCIAL STATEMENTS**

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022**

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements of Pueblo Rural Fire Protection District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental agencies. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

**Financial Reporting Entity**

Pueblo Rural Fire Protection District (the District) is organized under the laws of the State of Colorado. It operates under the jurisdiction of a local Board of Directors whose members are elected by the voters of the District. The District provides fire protection services to the public. As required by generally accepted accounting principles, these financial statements present the Pueblo Rural Fire Protection District (the primary government) and its component units. No additional separate governmental units, agencies or nonprofit corporations are included in the financial statements of the District since none were determined to fall within the oversight responsibility based upon the application of the following criteria: financial accountability, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency.

**Government-Wide and Fund Financial Statements**

The basic financial statements included both government-wide (based on the District as a whole) and fund financial statements. The government-wide financial statements, which include the statement of net position and the statement of activities. For the most part, the effect of interfund activity has been removed from these statements. These statements present summaries of governmental activities of the District.

The government-wide statement of activities demonstrates the degree to which the direct expenses of a given functional category or activity is offset by program revenues. Direct expenses are those that are clearly identifiable with a function or activity. Program revenues include, if applicable, (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or activity; (2) grants and contributions that are restricted to meeting the operational requirements of a particular function or activity; and (3) grants and contributions that are restricted to meeting the capital requirements of a particular function or activity. Taxes and other items not properly included among program revenues are reported instead as general revenues. The net cost by function is normally covered by general revenues such as property taxes, specific ownership taxes or other unrestricted revenues.

Separate fund financial statements are provided for governmental funds. Major individual governmental funds are reported in separate columns.

The government-wide focus is more on the sustainability of the District as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. The focus of the fund financial statements is on the major individual funds of the governmental categories. Each presentation provides valuable information that can be analyzed and compared to enhance the usefulness of the information.

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022**

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Measurement Focus, Basis of Accounting and Financial Statement Presentation**

The government-wide financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied, while grants and similar items are recognized as revenue when all eligibility requirements are met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenue available if collected within 60 days of the end of the fiscal year. Expenditures generally are recorded when a liability is incurred as is the case with accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences are recorded only when the liability has matured and payment is due. General capital asset acquisitions are reported as expenditures in governmental funds, while issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, specific ownership taxes, grant and entitlement revenues, interest and charges for services are considered revenues susceptible to accrual. Contributions and miscellaneous revenue are recorded as revenues when received in cash because they are not generally measurable until that time. In applying the susceptible to accrual concept to intergovernmental revenues, the legal and contractual requirements of the individual programs are used as guidance and, as such, entitlements and shared revenues are recorded at the time of receipt or earlier if the accrual criteria are met.

**Governmental Fund Financial Statements**

Governmental fund financial statements include a balance sheet and a statement of revenues, expenditures and changes in fund balances for all major governmental funds and non-major funds aggregated. An accompanying schedule is presented to reconcile and explain the differences in fund balances as presented in these statements to the net position presented in the government-wide financial statements. The District has presented all major funds that met the applicable criteria. The following fund is a major fund:

**General Fund** – This fund records financial transactions for the regular operations of the District. All revenues and expenditures not allocated by law or contractual agreement to a special fund are accounted for in this fund.

The District reports the following nonmajor governmental fund:

**Debt Service Fund** – This fund accumulates resources for, and the retirement of, general long-term principal and interest.

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022**

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Use of Estimates**

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reported period. Actual results could differ from those estimates.

**Cash and Cash Equivalents**

Cash equivalents are short-term liquid investments that can be quickly converted to known cash amounts and have maturities of three months or less when purchased so as to minimize the risk of value changes.

**Receivables**

All receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible.

**Investments**

The District's policy is to state investments in their financial statements at fair value. Unrealized gain or loss resulting from the change in the fair value of investments is recognized in the government-wide statement of activities and the statement of revenues, expenditures and changes in fund balances.

**Capital Assets**

Land is recorded at cost and is not depreciated. Purchased or constructed capital assets are recorded at cost or estimated historical cost. Donated capital assets are recorded at their estimated fair value at the date of donation.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Buildings and improvements	15-100 years
Equipment	5-30 years

**Vacation, Sick Leave and Other Compensated Absences**

Full time employees earn compensated vacation time at rates ranging from five shifts to thirteen shifts per year, depending on length of employment and each shift is considered twenty-four hours. Compensated sick leave shifts vest and accrue immediately at a rate of six shifts per year (or 144 hours) for all full-time employees regardless of length of employment. However, the maximum number of sick leave shifts an employee can accrue is thirty-six (or 864 hours).

Accumulated compensated absence benefits are payable only in conjunction with the employee's termination. Payments are made in a lump sum at termination.

The unpaid sick leave, vacation pay and related benefits at the end of the period will generally not be paid with expendable and available resources and, as such, the liability is generally not reflected in the governmental fund financial statements. The entire liability for compensated absences is reported on the government-wide financial statements.

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022**

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

At December 31, 2022, the District had the following obligation to eligible employees for accumulated benefits:

Current portion	\$ 212,784
Long-term portion	<u>256,833</u>
Total	<u>\$ 469,617</u>

The current portion of the accumulated vacation pay is that portion which is expected to be used within the next year.

**Fund Equity**

Governmental funds report fund balance in classification based primarily on the extent the District is bound to honor constraints on the specific purposes for which amounts in the funds can be spent. Fund balances for the District’s governmental funds consist of the following:

- Nonspendable – includes amounts that are (a) not in spendable form or (b) legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash such as prepaid items and deposits.
- Restricted – includes amounts that are restricted for specific purposes stipulated by external resource providers constitutionally or through enabling legislation.
- Committed – includes amounts that can only be used for the specific purposes determined by the passage of a resolution of the Board of Directors of the District. Commitments may be modified or changed only by the Board of Directors approving a new resolution.
- Assigned – includes amounts intended to be used by the District for specific purposes that are neither restricted nor committed. As authorized by the Board of Directors, intent is expressed by the Fire Chief to which the assigned amounts are to be used for specific purposes. Assigned amounts include appropriations of existing fund balance to eliminate a projected budgetary deficit in the subsequent year’s budget.
- Unassigned – includes amounts that do not meet any of the above criteria. The District reports positive unassigned fund balance only in the general fund and negative unassigned fund balances, if any, may be reported in all funds.

In circumstances where an expenditure is incurred for a purpose for which amounts are available in multiple fund balance classifications, fund balance is reduced in the order of restricted, committed, assigned and unassigned.

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022**

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Net Position**

In the government-wide financial statements, net position is classified in the following categories:

- Net investment in capital assets – this classification consists of capital assets net of accumulated depreciation and reduced by outstanding debt that is attributed to the acquisition, construction or improvement of capital assets.
- Restricted net position – this classification consists of restrictions created by external creditors, grantors, contributors or laws or regulations of other governments, enabling legislation and constitutional provisions.
- Unrestricted net position – this classification represents the remainder of net position that does not meet the definition of “net investment in capital assets” or “restricted net position”.

When both restricted and unrestricted resources are available for net position use, it is the District’s policy to use restricted resources first and then use unrestricted resources as they are needed.

**Interest**

Interest income on investments is recognized in the period it is earned subject to the measurable and available criteria for governmental funds.

**Property Taxes**

Pueblo County is responsible for assessing, collecting and distributing property taxes in accordance with enabling state legislation. Property taxes become a lien on the first day of the levy year and may be paid in two equal installments before the last day of February and the 15<sup>th</sup> day of June or in full before the last day of April.

Property taxes are recognized as revenue when they are levied because they are considered to be both measurable and available. Available means due or past due and receivable within the current period and collected no more than 60 days after December 31.

Property taxes held by the County Treasurer as of December 31, 2022 totaled \$23,362.

**Risk Management**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disaster. The District carries commercial insurance for such risks, including workers’ compensation and accident insurance. Settled claims resulting from these risks did not exceed commercial insurance coverage for each of the last three years.

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022**

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Pensions**

For purposes of measuring the net pension liability (asset), deferred outflows or resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the State Wide Defined Benefit (SWDB) pension plan and the Old Hire Fire Plan have been determined on the same basis as they are reported by the Fire and Police Pension Association (FPPA). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**NOTE B – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

**Budgets and Budgetary Data**

Formal budgetary accounting is employed as a management control tool for all funds of the District. Budgets are prepared on the modified accrual basis of accounting for all government fund types. Annual operating budgets are adopted each fiscal year through passage of an annual budget resolution. The Board of the District may amend the original adopted budget during the year by passing a new resolution to reflect current needs, changing conditions, or revised estimates. The budgetary amounts presented in the accompanying schedules reflect original and most recent amended amounts, which were adopted in accordance with the appropriate provisions of state law. Encumbrance accounting is not employed as part of the budgetary process. Encumbrance accounting allows a governmental entity to account for open purchase orders (purchase orders for which the underlying goods or services have not been received before the end of an accounting period) as expenditures against the budget of that accounting period. All unencumbered budget appropriations lapse at the end of each fiscal year.

**Tax, Revenue, Spending and Debt Limitations**

In November 1992, Colorado voters adopted Article X of the Colorado Constitution by adding Section 20, commonly known as the Taxpayer's Bill of Rights (TABOR). TABOR imposes tax raising, revenue, spending and debt limitations on local government entities within the State of Colorado. These limitations became effective for the first fiscal year beginning after December 31, 1992.

On November 5, 1996, the voters within the Pueblo Rural Fire Protection District passed a referendum regarding the revenue and spending limits imposed by Article X, Section 20 of the Colorado constitution. The referendum allows the District, without increasing or adding any taxes of any kind, to collect, retain and expend all revenues and other funds collected during 1996 and thereafter.

In addition to the tax raising, revenue, spending and debt limitations provisions of TABOR, there is also a requirement that every entity to which TABOR applies must establish an "emergency reserve" to be used for declared emergencies only. Each entity shall reserve 3% or more of its fiscal year spending as that term is defined in the amendment. For the year ended December 31, 2022, the District has reserved \$115,000, which represents 3% of its 2022 fiscal year spending.

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022**

**NOTE C – CASH, CASH EQUIVALENTS AND INVESTMENTS**

Cash, cash equivalents and investments are summarized as follows:

Demand deposits	\$ 109,739
Cash held by County Treasurer	<u>23,362</u>
	<u>133,101</u>
Investments –	
Money market funds	<u>\$ 1,001,415</u>

**DEPOSITS**

At December 31, 2022, the carrying amount of the District’s deposits was \$133,101 and the bank balance was \$236,543. Of the bank balance, \$236,543 was covered by federal depository insurance. Amounts in excess of federal depository insurance are collateralized in single financial institution collateral pools maintained by the individual financial institutions that hold these deposits. Colorado law requires that depository institutions must apply for and be designated as an eligible public depository before the institution can accept public monies. The depository institution must pledge eligible collateral as security for all public deposits held by that institution that are not insured by depository insurance. The fair value of the collateral that each institution pledges as security must equal at least 102% of the total uninsured deposits held by that institution. Generally, the eligible collateral in the collateral pools is held by the depository institution or its agent in the name of the depository institution.

**INVESTMENTS**

The District has adopted, by resolution, the provisions of Colorado Revised Statutes 24-75-601 that are entitled “Concerning Investment in Securities by Public Entities”. This law, among other things, outlines the types of securities that public entities in Colorado may acquire and hold as investments. These include U.S. government and agency securities, certain bonds of political subdivisions, bankers’ acceptances, commercial paper, local government investment pools, repurchase agreements, money market funds, guaranteed insurance contracts and U.S. dollar-denominated corporate or bank debt. The statute also includes a provision limiting any investment to a five-year maturity unless the governing body authorizes a longer period.

At December 31, 2022, the District had the following investments and maturities:

	<u>Fair Value</u>	<u>Maturity (in years)</u> Less Than <u>One Year</u>
Investment Type:		
Money market fund	<u>\$ 1,001,415</u>	<u>\$ 1,001,415</u>
Total Investments	<u>\$ 1,001,415</u>	<u>\$ 1,001,415</u>
Governmental activities	<u>\$ 1,001,415</u>	
Total	<u>\$ 1,001,415</u>	

Custodial credit risk – Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District’s investment policy does not limit the holding of securities by counterparties.

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022**

**NOTE C – CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)**

Interest rate risk – The District’s policy of limiting investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates parallels Colorado statutes. Specifically, all securities are limited to a maximum maturity of five years from the date of purchase unless the Board of Directors authorizes a longer period.

Credit risk – As of December 31, 2022, the District’s investment in money market funds generally were rated AAAM by Moody’s and Standards and Poor’s.

Money market funds totaling \$1,001,415 as noted above represent funds held in the Colo Trust investment pool. The Colo Trust investment pool is an external investment pool that is not registered with the SEC as an investment company but has policies that provide it will operate in a manner consistent with the SEC’s rule 2a7 of the Investment Company Act of 1940. Rule 2a7 allows SEC-registered mutual funds to use amortized cost rather than market value in computing share prices if certain conditions are met. The regulatory oversight for the pool rests with the Colorado Securities Commission and the fair value of the District’s investment in the pool is the same as the value of the pool shares. This District’s investment in this external investment pool was generally rated AAAM by Moody’s and Standards and Poor’s.

**NOTE D – CAPITAL ASSETS**

The following is a summary of the changes in capital assets:

	Balance January 1, 2022	Additions	Deletions	Balance December 31 2022
<b>Governmental Activities</b>				
Capital assets, not being depreciated –				
Land	\$ 82,800	\$ -	\$ -	\$ 82,800
Capital assets not being depreciated	<u>82,800</u>	<u>-</u>	<u>-</u>	<u>82,800</u>
Capital assets, being depreciated –				
Buildings and improvements	970,482	22,300	-	992,782
Equipment	3,829,484	472,064	-	4,301,548
Capital assets being depreciated	<u>4,799,966</u>	<u>494,364</u>	<u>-</u>	<u>5,294,330</u>
Accumulated depreciation –				
Buildings and improvements	(305,183)	(18,046)	-	(323,229)
Equipment	(2,100,558)	(191,402)	-	(2,291,960)
Total accumulated depreciation	<u>(2,405,741)</u>	<u>(209,448)</u>	<u>-</u>	<u>(2,615,189)</u>
Capital assets being depreciated, net	<u>2,394,225</u>	<u>284,916</u>	<u>-</u>	<u>2,679,141</u>
Governmental activities capital assets, net	<u>\$ 2,477,025</u>	<u>\$ 284,916</u>	<u>\$ -</u>	<u>\$ 2,761,941</u>
Depreciation expense by function:				
General government	\$ 18,046			
Public safety	191,402			
	<u>\$ 209,448</u>			

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022**

**NOTE E – LONG-TERM DEBT**

The following is a summary of changes in other long-term liabilities reported in the government-wide financial statements for the year ended December 31, 2022

	Balance January 1, <u>2022</u>	<u>Additions</u>	<u>Retirements</u>	Balance December 31, <u>2022</u>	Current <u>Portion</u>
Compensated absences	\$ 476,086	\$ 259,898	\$ 266,367	\$ 469,617	\$ 212,784

**NOTE F – NET POSITION**

Restricted net position represents net position whose uses are subject to constraints that are either (1) legally imposed by creditors (such as debt covenants), grantors, or laws or regulations of other governments, or (2) imposed by law through constitutional provisions or enabling legislation. Restricted net position at December 31, 2022 for governmental activities is as follows:

	<u>Governmental Activities</u>
Restricted for:	
Tabor	\$ 115,000
Capital projects	216,065
Pension related	1,046,260
Total Restricted Net Position	<u>\$ 1,377,325</u>

*Restricted for tabor.* This represents approximately 3% of the District’s estimated 2022 fiscal year spending as that term is defined in the Colorado Constitution. Under these provisions of the Constitution, this portion of net assets can be used for declared emergencies only and the District must accumulate 3% or more of its fiscal year spending in this account.

*Restricted for capital projects.* This represents amounts received from a mill levy dedicated specifically for future capital projects.

*Restricted for Pension related.* This represents the District’s proportionate share of the net pension asset of the new hire fire and police pension plan.

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022**

**NOTE G – FUND BALANCES**

At December 31, 2022, fund balance for governmental funds consists of the following:

	Governmental Activities		
	General	Debt Service	Total Governmental
Nonspendable fund balances:			
Prepaid item and deposits	\$ 64,140	\$ -	\$ 64,140
Total nonspendable fund balances	64,140	-	64,140
Restricted fund balances:			
Tabor	115,000	-	115,000
Capital projects	-	216,065	216,065
Total restricted fund balances	115,000	216,065	331,065
Unassigned fund balances:	780,162	-	780,162
Total fund balances	\$ 959,302	\$ 216,065	\$ 1,175,367

**NOTE H – DEFINED BENEFIT PENSION PLANS**

**New Hire Fire and Police Association (FPPA)**

**General Information about the Pension Plan**

*Plan Description* – The Pueblo Rural Fire Protection District contributes to the Statewide Defined Benefit Plan (SWDB), a cost-sharing multiple-employer defined benefit pension plan administered by the Colorado Fire and Police Pension Association (FPPA). The Statewide Defined Benefit Plan provides retirement benefits for members and beneficiaries. Death and disability coverage are provided for members through the Statewide Death and Disability Plan that is also administered by the Colorado Fire and Police Pension Association. This is a noncontributory plan. All full time, paid firefighters of the District hired on or after April 8, 1978 are members of the Statewide Defined Benefit Plan and the Statewide Death and Disability. Title 31, Article 30 of the Colorado Revised Statutes (CRS), as amended, assigns the authority to establish benefit provisions to the state legislature. FPPA issues a publicly available annual financial report that includes financial statements and required supplementary information for both the Statewide Defined Benefit Plan and the Statewide Death and Disability Plan. That report may be obtained on FPPA’s website at <http://www.fppaco.org>, or by writing to FPPA of Colorado, 5290 DTC Parkway, Suite 100, Englewood, Colorado, 80111, or by calling FPPA at 770-3772 in the Denver Metro area, or 1-800-332-FPPA (3772) from outside the metro area.

*Benefits provided* – A member is eligible for a normal retirement pension once the member has completed twenty-five years of credited service and has attained the age of 55.

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022**

**NOTE H – DEFINED BENEFIT PENSION PLANS (Continued)**

The annual normal retirement benefit is 2 percent of the average of the member's highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter. The benefit earned prior to January 1, 2007 for members of affiliated Social Security employers will be reduced by the amount of Social Security income payable to the member annually. Effective January 1, 2007, members currently covered under Social Security will receive half the benefit when compared to the Statewide Defined Benefit Plan. Benefits paid to retired members are evaluated and may be re-determined every October 1. The amount of any increase is based on the Board's discretion and can range from 0 to the highest of 3 percent or the Consumer Price Index.

A member is eligible for an early retirement at age 50 with at least of five years of credited service or after 30 years of service. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis. Upon termination, an employee may elect to have member contributions, along with 5 percent as interest, returned as a lump sum distribution. Alternatively, a member with at least five years of accredited service may leave contributions with the Plan and remain eligible for a retirement pension at age 55 equal to 2 percent of the member's average highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter.

*Contributions.* The Plan sets contribution rates at a level that enables all benefits to be fully funded at the retirement date of all members. Contribution rates for the SWDB plan are set by state statute. Employer contribution rates can only be amended by state statute. Member contribution rates can be amended by state statute or election of the membership.

Members of the SWDB plan and their employers are contributing at the rate of 12.0 percent and 9.0 percent, respectively, of base salary for a total contribution rate of 21% in 2022. In 2014, the members elected to increase the member contribution rate to the SWDB plan beginning in 2015. Member contribution rates will increase 0.5 percent annually through 2022 to a total of 12 percent of base salary. Employer contributions will remain at 8 percent through 2020. Beginning in 2021, employer contributions will increase 0.5 percent annually through 2028 to a total of 12 percent of base salary, resulting in a combined contribution rate of 24 percent in 2028.

Contributions from members and employers of departments reentering the system are established by resolution and approved by the FPPA Board of Directors. The reentry group has a combined contribution rate of 24 percent of base salary in 2022. It is a local decision as to whether the member or employer pays the additional 4.25 percent contribution. Per the 2014-member election, the reentry group also had their required member contribution rate increase 0.5 percent annually beginning in 2015 through 2022 for a total combined member and employer contribution of 24 percent in 2022.

The contribution rate for members and employers of affiliated social security employers is 6 percent and 4.5 percent, of base salary for a total contribution rate of 10 percent in 2021. Per the 2014-member election, members of the affiliate social security group will have their required contribution rate increase 0.25 percent annually beginning in 2015 through 2022 to a total of 6 percent of base salary. Employer contribution rate will increase 0.25 percent annually through 2030 percent resulting in a combined contribution rate of 12.5 percent in 2030.

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022**

**NOTE H – DEFINED BENEFIT PENSION PLANS (Continued)**

A member may elect to participate in the Deferred Retirement Option Plan (DROP) after reaching eligibility for Normal Retirement. A member can continue to work while participating in the DROP, but must terminate employment within 5 years of entry into the DROP. The member’s percentage of retirement benefit is frozen at the time of entry into the DROP. The monthly payments that begin at entry into the DROP are accumulated until the member terminates service, at which time the DROP accumulated benefits can be paid as a lump sum, if desired. The member continues contributing 12% of pay which is credited to the DROP.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At December 31, 2022, the District reported an asset of \$1,051,516 for its proportionate share of the net pension asset. The net pension liability (asset) was measured as of December 31, 2021, and the total pension liability (asset) used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. The District’s proportion of the net pension liability (asset) was based on the District’s contributions to the SWDB for the calendar year 2021 relative to the total contributions of participating employers to the SWDB. At December 31, 2021, the District’s proportion was 0.194034%, which was an increase of 0.005754% from its proportion measured as of December 31, 2020.

For the year ended December 31, 2022, the District recognized pension expense(income) of (\$51,233). At December 31, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of <u>Resources</u>	Deferred Inflows of <u>Resources</u>
Difference between expected and actual experience	\$ -	\$ 25,141
Net difference between projected and actual earnings on pension plan investments	80,991	780,584
Net difference between actual and expected experience	337,900	-
Changes in assumptions	174,339	-
Changes in proportionate share	133,332	89,158
Differences between contributions recognized and proportionate share of contributions	12,084	8,498
Contributions subsequent to the measurement date	<u>159,479</u>	<u>-</u>
 Total	 <u>\$ 898,125</u>	 <u>\$ 903,381</u>

\$159,479 reported as deferred outflows of resources related to the New Hire Fire and Police Pension Plan, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended December 31, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense (income) as follows:

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022**

**NOTE H – DEFINED BENEFIT PENSION PLANS (Continued)**

<u>Year ended</u>	<u>Future Pension Expense/(Income)</u>
2023	\$ (58,912)
2024	(139,903)
2025	(70,769)
2026	(5,365)
2027	74,712
Thereafter	<u>35,502</u>
	<u>\$ (164,735)</u>

*Actuarial assumptions.* The January 1, 2021 actuarial valuation was used to determine the actuarially determined contribution for the fiscal year ending December 31, 2021. The valuation used the following actuarial assumption and other inputs:

Actuarial method	Entry age normal
Amortization method	Level % of payroll, open
Amortization period	30 years
Long-term investment rate of return, includes inflation at 2.5 percent	7.0 percent
Projected salary increases	4.25 – 11.25 percent
Cost of living adjustments (COLA)	0.00 percent

For determining the total pension liability and actuarially determined contributions, the post-retirement mortality tables for non-disabled retirees uses the 2006 central rates from the RP-2014 Annuitant Mortality Tables projected to 2018 using the MP-2017 projection scales, and the projected prospectively using the ultimate rates of the scale for all years. The pre-retirement off-duty mortality tables are adjusted to 50% of the RP-2014 mortality tables for active employees. The on-duty mortality rate is 0.00015.

At least every five years the FPPA’s Board of Directors, in accordance with best practices, reviews its economic and demographic actuarial assumptions. At its July 2018 meeting, the Board of Directors reviewed and approved recommended changes to the actuarial assumptions. The recommendations were made by the FPPA’s actuaries, Gabriel, Roeder, Smith & Co., based upon their analysis of past experience and expectations of the future. The assumption changes were effective for actuarial valuations beginning January 1, 2019. The actuarial assumptions impact actuarial factors for benefit purposes such as purchase of service credit and other benefits where actuarial factors are used.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation (assumed at 2.5%). Best estimates of arithmetic real rates of return for each major asset class included in the fund’s target asset allocation as of December 31, 2021 are summarized in the following table:

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022**

**NOTE H – DEFINED BENEFIT PENSION PLANS (Continued)**

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Global equity	39.0%	8.23%
Equity long/short	8.0%	6.87%
Illiquid alternatives	26.0%	10.63%
Fixed income - rates	10.0%	4.01%
Fixed income – credit	5.0%	5.25%
Absolute return	10.0%	5.60%
Cash	<u>2.0%</u>	2.32%
Total	<u>100.0%</u>	

The discount rate used to measure the total pension liability was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the Board’s funding policy, which established the contractually required rates under Colorado statutes. Based on those assumptions, the SWDB plan fiduciary net position was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Discount rate.* Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan’s fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan’s projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.00%; the municipal bond rate is 1.84% (based on the weekly rate closest to but not later than the measurement date of the “state & local bonds” rate from Federal Reserve statistical release (H.15)); and the resulting single discount rate is 7.00%.

*Sensitivity of the District’s proportionate share of the net pension liability to changes in the discount rate.* Regarding the sensitivity of the net pension liability/(asset) to changes in the Single Discount Rate, the following presents the plan’s net pension liability, calculated using a single discount rate of 7.00%, as well as what the plan’s net pension liability would be if it were calculated using a single discount rate that is one percent lower and one percent higher:

	1% Decrease <u>(6.00%)</u>	Single Discount Rate Assumption <u>(7.00%)</u>	1% Increase <u>(8.00%)</u>
Proportionate share of the net pension liability (asset)	\$ <u>(145,011)</u>	\$ <u>(1,051,516)</u>	\$ <u>(1,802,506)</u>

*Pension plan fiduciary net position.* Detailed information about the SWDB’s fiduciary net position is available in FPPA’s comprehensive annual financial report which can be obtained at <http://www.fppaco.org>.

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022**

**NOTE H – DEFINED BENEFIT PENSION PLANS (Continued)**

**Fire and Police Pension Association Old Hire Fire Plan  
(Old Hire Fire Plan)**

**General Information about the Pension Plan**

*Plan description.* The Fire & Police Pension Association (FPPA) administers an agent multiple-employer Public Employee Retirement System (PERS). The PERS represents the assets of numerous separate plans that have been pooled for investment purposes. The pension plans have elected to affiliate with FPPA for plan administration and investment only. FPPS issues a publicly available comprehensive annual financial report that can be obtained at FPPAco.org. Once in the site, located the site map at the bottom of the web page and you will find the ‘Annual Report’ link.

*Benefits provided.* Members included are active employees hired prior to April 8, 1978, electing to remain covered under the provisions of the District’s current plan. The Normal Retirement Date of a member shall be the date on which he attains age 50 and has completed at least 20 years of credited service. Any Firefighter who elects to retire on or after his Normal Retirement Date shall be eligible for a monthly pension equal to one-half of his basic monthly salary at the date of his retirement, plus an additional 3% of monthly salary for each additional full year worked after reaching eligibility for normal retirement and after January 1, 1994. In addition, for each full month of service after reaching eligibility for normal retirement the monthly pension shall be increased by 0.25% of monthly salary. In no case shall the total benefit exceed 80% of monthly salary.

Active members who die with less than 20 years of service and 50 years of age are covered by the provisions of the Statewide Death and Disability fund. The spouses of active members who die after attaining eligibility for retirement benefits receive a benefit from the plan payable as a 50% joint and survivor benefit. Disability benefits are payable from the Statewide Death and Disability fund.

At the death of a retired member, the member’s beneficiary shall receive until death or remarriage, a monthly pension equal to one-third of the salary of the highest paid Firefighter at the time of retirement, but not less than \$750 per month. Prior to retirement, the Firefighter can also choose an actuarially equivalent joint and survivor option as specified in section 2-2-18 of the city code of Ordinances.

Cost-of-living Adjustment (COLA) benefits are increased in proportion to pay for rank at retirement. The current law has limited the increase to 3% for benefits earned after January 1, 1980. Survivor benefits equal to one-third of the salary of a first-grade Firefighter at the time of retirement, but not less than \$750 per month, are not eligible for rank escalation increases. Survivor benefits based on the actuarially equivalent Option A or Option B are eligible for rank escalation increases.

*Employees covered by benefit terms.* At December 31, 2021, the following employees were covered by the benefit terms:

Retirees and Beneficiaries	7
Inactive, Nonretired Members	0
Active Members	0
Total	7

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022**

**NOTE H – DEFINED BENEFIT PENSION PLANS (Continued)**

*Contributions.* Members of this fund are currently contributing at the rate of 8% of base salary. The District is contributing \$45,184.

In 1995, legislation was passed that established level dollar employer contributions through 2009 for those funds receiving state assistance. In 2003 and again in 2009, additional legislation was passed that temporarily suspended state assistance contributions. In 2011 additional legislation was passed that reestablished the State payment schedule to resume in 2012 and continue each year thereafter through 2019, or until the unfunded accrued liability was completely eliminated if earlier. On May 31, 2013, the State made a final payment and completed its statutory requirement to fund this plan. Per prior statutes, the District is still required to pay the level dollar employer contribution determined in 1995 until the unfunded liability is eliminated.

However, in 2014, legislation was passed which required these employers to begin funding an actuarially appropriate amount beginning in 2016. Funding for this plan is now the sole obligation of the District. The District is required to continue to make their level funding contribution of \$45,184 for 2021 and 2022. Beginning in 2023, the District’s required contribution will increase to \$60,010.

Contributions to the pension plan from the District were \$45,184 for the year ended December 31, 2022, equal to the required contribution.

**Net Pension Liability**

The District’s net pension liability was measured as of December 31, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2021.

Actuarially determined contribution rates are calculated as of January 1 of the even numbered years. The contribution rates have a one-year lag, so the actuarial valuation as of January 1, 2021, determines the contribution amounts for 2022 and 2023.

*Actuarial assumptions.* The total pension liability in the January 1, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Cost Method	Entry Age Normal
Amortization Method	N/A
Remaining Amortization Period	N/A
Asset Valuation Method	5-Year smoothed fair value
Inflation	2.50 percent
Salary Increases	N/A
Investment Rate of Return	6.50 percent
Retirement Age	Any remaining actives are assumed to retire immediately
Mortality	Post-retirement: 2006 central rates from the RP-2014 Annuitant Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years. Disabled (pre-1980): Post-retirement rates set forward three years.

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022**

**NOTE H – DEFINED BENEFIT PENSION PLANS (Continued)**

The assumptions shown above pertain to the actuarial valuation as of January 1, 2022, and a measurement date of December 31, 2021. This measurement date is within one year of the District’s fiscal year-end of December 31, 2022, and may be used for December 31, 2022 reporting purposes. The contribution rates have a one-year lag, so the actuarial valuation as of January 1, 2022, determines the contribution amounts for the years ending December 31, 2023 and 2024

The complete assumption set can be found in the actuarial valuation report as of January 1, 2022. The primary changes as compared to the assumptions shown are as follows:

Investment Rate of Return	6.5%
Mortality	<b>Post-retirement:</b> 2006 central rates from the RP-2014 Annuitant Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates for the scale for all years. <b>Disabled (pre-1980):</b> Post-retirement rates set forward three years.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Fund’s target asset allocation as of December 31, 2021 are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash	5.0%	0.1%
Fixed Income - Rates	32.0%	2.3%
Fixed Income – Credit	6.0%	3.5%
Absolute Return	6.0%	5.6%
Equity Long/Short	6.0%	6.9%
Global Equity	17.0%	7.8%
Private Capital	28.0%	10.5%
Total	<u>100.0%</u>	

*Discount rate.* Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan’s fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan’s projected fiduciary net position is not sufficient to pay benefits).

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022**

**NOTE H – DEFINED BENEFIT PENSION PLANS (Continued)**

For the purpose of this valuation, the expected rate of return on pension plan investments is 6.50%; the municipal bond rate is 1.84% (based on the weekly rate closest to but not later than the measurement date of the “state & local bonds” rate from Federal Reserve statistical release (H.15)); and the resulting Single Discount Rate is 6.50%.

**Changes in the Net Pension Liability**

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) – (b)
Balances at 12/31/2021	\$ 2,045,598	\$ 1,657,118	\$ 388,480
Changes for the year:			
Service cost	-	-	-
Interest	126,266	-	126,266
Differences between expected and actual experience	157,728	-	157,728
Changes of assumptions	-	-	-
Contributions – employer	-	45,184	(45,184)
Contributions – employee	-	-	-
Net investment income	-	181,853	(181,853)
Benefit payments	(209,382)	(209,382)	-
Administrative expense	-	(2,384)	2,384
Net changes	<u>74,612</u>	<u>15,271</u>	<u>59,341</u>
Balances at 12/31/2022	<u>\$ 2,120,210</u>	<u>\$ 1,672,389</u>	<u>\$ 447,821</u>

*Sensitivity of the District’s proportionate share of the net pension liability to changes in the discount rate.* Regarding the sensitivity of the net pension liability to changes in the Single Discount Rate, the following presents the plan’s net pension liability, calculated using a Single Discount Rate of 6.50%, as well as what the plan’s net pension liability would be if it were calculated using a Single Discount Rate that is one percent lower and one percent higher:

	1% Decrease (5.50%)	Single Discount Rate Assumption (6.50%)	1% Increase (7.50%)
District’s net pension liability	<u>\$ 604,955</u>	<u>\$ 447,821</u>	<u>\$ 309,910</u>

*Pension plan fiduciary net position.* Detailed information about the PERS’s fiduciary net position is available in FPPA’s comprehensive annual financial report which can be obtained at <http://www.fppaco.org>. Once in the site, located the site map at the bottom of the web page and you will find the ‘Annual Report’ link.

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022**

**NOTE H – DEFINED BENEFIT PENSION PLANS (Continued)**

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended December 31, 2022, the District recognized pension expense \$143,559. At December 31, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ -	\$ -
Net difference between projected and actual earnings on pension plan investments	24,832	128,073
Contributions subsequent to the measurement date	45,184	-
Total	<u>\$ 70,016</u>	<u>\$ 128,073</u>

\$45,184 reported as deferred outflows of resources related to the Old Hire Fire Plan, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended December 31, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense (income) as follows:

<u>Year ended</u>	<u>Future Pension Expense/(Income)</u>
2023	\$ (17,840)
2024	(42,673)
2025	(26,835)
2026	(15,893)
	<u>\$ (103,241)</u>

**NOTE I – OTHER POST EMPLOYMENT BENEFITS**

**Fire and Police Statewide Death & Disability (New Hire) Plan**

*Plan Description* - The District contributes to the statewide, cost-sharing, multiple-employer death and disability plan administered by the Colorado Fire and Police Pension Association (FPPA). The statewide plan provides death and disability benefits for those new hires employed after January 1, 1997 and their beneficiaries. Title 31, Article 30 of the Colorado Revised Statutes (CRS), as amended, assigns the authority to establish benefit provisions to the state legislature. FPPA issues a publicly available financial report that includes the statewide death and disability plan. That report may be obtained by writing to FPPA of Colorado, 5290 DTC Parkway, Suite 100, Englewood, Colorado, 80111, or by calling FPPA at 303-770-3772 in the Denver metro area or 800-332-3772 from outside the metro area.

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2022**

**NOTE I – OTHER POST EMPLOYMENT BENEFITS (Continued)**

*Funding Policy* - Plan members and the District are required to contribute at a rate set by statute. Pursuant to statute, the FPPA Board of Directors may adjust the contribution rate every two years based on an annual actuarial valuation by no more than one-tenth of one percent. The 2022 contribution rate for new-hire fire members is 3.2% of covered salary. It is a local decision as to whether the contribution is paid by the member, the employer (on behalf of the member) or split between the member and the employer. The District has elected to cover 100% of the contribution. The District's contributions to the statewide death and disability plan for the years ended December 31, 2022, 2021 and 2020 were \$54,434, \$45,069, and \$40,662, respectively, which were equal to their required contributions for each year.

**REQUIRED SUPPLEMENTARY INFORMATION**

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
BUDGETARY COMPARISON SCHEDULE  
GENERAL FUND  
FOR THE YEAR ENDED DECEMBER 31, 2022**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with</u>
	<u>Original</u>	<u>Final</u>	<u>Budgetary</u>	<u>Final Budget -</u> <u>Favorable</u> <u>(Unfavorable)</u>
<b>REVENUES</b>				
Property taxes	\$ 3,244,564	\$ 3,244,564	\$ 3,223,789	\$ (20,775)
Penalty and interest	-	-	9,042	9,042
Specific ownership taxes	275,000	275,000	285,595	10,595
Intergovernmental	33,500	33,500	-	(33,500)
Special fire protection	4,100	4,100	-	(4,100)
Investment earnings	4,000	4,000	18,208	14,208
Other revenues	70,000	700	138,053	137,353
<b>Total Revenues</b>	<u>3,631,164</u>	<u>3,561,864</u>	<u>3,674,687</u>	<u>112,823</u>
<b>EXPENDITURES</b>				
<b>General Government</b>				
Board salaries	9,100	9,100	7,700	1,400
Secretary	6,150	6,150	4,510	1,640
Insurance (general)	40,000	40,000	38,665	1,335
Accounting	45,000	45,000	45,689	(689)
Advertising & printing	6,300	6,300	(147)	6,447
Legal	55,000	55,000	11,324	43,676
Dues & subscriptions	30,000	30,000	11,143	18,857
Election expense	20,000	20,000	-	20,000
Office supplies	10,000	10,000	1,431	8,569
Miscellaneous	8,000	8,000	15,883	(7,883)
Treasurers fees	49,000	49,000	48,358	642
Emergency fund	20,000	20,000	-	20,000
Utilities	45,000	45,000	44,917	83
<b>Total General Government</b>	<u>343,550</u>	<u>343,550</u>	<u>229,473</u>	<u>114,077</u>
<b>Public Safety</b>				
Salaries-regular	2,146,000	2,300,000	2,294,708	5,292
Benefits-workmans comp.	65,000	65,000	50,503	14,497
Benefits-pension	180,000	180,000	159,479	20,521
Benefits-D&D	55,000	55,000	54,434	566
Payroll taxes	40,000	40,000	35,523	4,477
Benefits-clothing allowance	55,000	55,000	36,026	18,974
Benefits-health insurance	440,000	444,000	401,919	42,081
CFH&CBT	9,400	9,400	-	9,400
Fire fighting & first aid	50,000	50,000	39,128	10,872
Training supplies	25,000	25,000	32,889	(7,889)
Station supplies & maintenance	40,000	40,000	33,133	6,867
Vehicle maintenance & fuel	72,000	72,000	102,058	(30,058)
Fire hydrant maintenance	2,000	2,000	-	2,000
Fire impact fee fund	2,500	2,500	-	2,500
Old Hire Pension Funding	45,184	45,184	45,184	-
Capital Outlay	180,000	618,916	494,364	124,552
<b>Total Public Safety</b>	<u>3,407,084</u>	<u>4,004,000</u>	<u>3,779,348</u>	<u>224,652</u>
<b>Total Expenditures</b>	<u>3,750,634</u>	<u>4,347,550</u>	<u>4,008,821</u>	<u>338,729</u>
<b>Excess (deficiency) of revenues over expenditures</b>	(119,470)	(785,686)	(334,134)	451,552
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	250,000	250,000	193,787	(56,213)
Total other financing sources and uses	<u>250,000</u>	<u>250,000</u>	<u>193,787</u>	<u>(56,213)</u>
Net change in fund balances	130,530	(535,686)	(140,347)	395,339
<b>Fund Balances, January 1</b>	1,141,475	1,099,649	1,099,649	-
<b>Fund Balances, December 31</b>	<u>\$ 1,272,005</u>	<u>\$ 563,963</u>	<u>\$ 959,302</u>	<u>\$ 395,339</u>

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
DECEMBER 31, 2022**

**BUDGETARY INFORMATION**

The District adheres to the following procedures in establishing the budgetary data reflected in the budgetary comparison schedules.

On or before the first board meeting in October, the executive director submits to the board of directors a proposed budget for the fiscal year commencing the following January 1. The budget includes proposed expenditures and the means of financing them. Public hearings are conducted by the board of directors to obtain taxpayer comments. The District adopts budgets for all funds, and all funds use the current financial resources measurement focus and the modified accrual basis of accounting in preparing the budgets.

Expenditure estimates in the annual budgets are enacted into law by the passage of an appropriation resolution. The board of directors may amend the original adopted budgets during the year by passing new resolutions to reflect current needs, and during 2022 the expenditure estimates were amended.

The legal level of budgetary control exists at the total fund level, which is to say total expenditures in each fund cannot legally exceed appropriations for that fund. In addition, encumbrance accounting is not employed as a part of the budgetary process.

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE  
OF THE NET PENSION LIABILITY  
NEW HIRE FIRE AND POLICE PENSION FUND**

	2022	2021	2020	2019	2018	2017	2016	2015	2014
District's proportion of the net pension liability (asset)	0.194030%	0.205181%	0.182192%	0.215885%	0.240828%	0.259294%	0.293529%	0.308439%	0.311403%
District's proportionate share of the net pension liability (asset)	(1,051,516)	(445,448)	(103,041)	272,939	(346,469)	(4,571)	(5,174)	(275,802)	(278,452)
District's covered payroll	1,561,990	1,512,245	1,342,813	1,387,913	1,409,239	1,384,675	1,425,739	1,387,063	1,352,563
District's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	(67.3190%)	(29.4561%)	(7.6735%)	19.6654%	(24.5855%)	(0.3301%)	(0.3629%)	(19.884%)	(20.587%)
Plan fiduciary net position as a percentage of the total pension liability	116.200%	106.700%	101.900%	95.200%	106.300%	98.210%	100.100%	106.800%	105.800%

**PUEBLO RURAL FIRE PROTECTION DISTRICT**  
**SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS**  
**NEW HIRE FIRE AND POLICE PENSION FUND**

	2022	2021	2020	2019	2018	2017	2016	2015	2014
Contractually required contribution	\$ 159,479	\$ 132,769	\$ 120,980	\$ 107,425	\$ 111,033	\$ 112,739	\$ 110,774	\$ 113,836	\$ 110,965
Contributions in relation to the contractually required contribution	159,479	132,769	120,980	107,425	111,033	112,739	110,774	113,836	110,965
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
District's covered payroll	\$ 1,771,988	\$ 1,561,990	\$ 1,512,245	\$ 1,342,812	\$ 1,387,913	\$ 1,409,239	\$ 1,384,675	\$ 1,422,942	\$ 1,387,063
Contributions as a percentage of covered payroll	9.0%	8.5%	8.0%	8.0%	8.0%	8.0%	8.0%	8.0%	8.0%

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
SCHEDULE OF CHANGES IN THE DISTRICT'S  
NET PENSION LIABILITY AND RELATED RATIOS  
OLD HIRE FIRE PENSION FUND**

	2022	2021	2020	2019	2018	2017	2016	2015
<b>Total pension liability</b>								
Service cost	\$ 126,266	\$ 131,208	\$ 142,327	\$ 146,486	\$ 163,211	\$ 168,314	\$ 172,554	\$ 177,446
Interest	-	-	-	-	-	-	-	-
Changes of benefit terms	157,728	-	50,817	-	(164,058)	-	(159,193)	-
Differences between expected and actual experience	-	-	127,117	-	-	-	170,679	-
Changes of assumptions	(209,382)	(205,158)	(193,322)	(210,234)	(233,659)	(238,963)	(242,120)	(243,780)
Benefit payments, including refunds of employee contributions	74,612	(73,950)	126,939	(63,748)	(234,506)	(70,649)	(58,080)	(66,334)
<b>Net change in total pension liability</b>	<b>2,045,598</b>	<b>2,119,548</b>	<b>1,992,609</b>	<b>2,056,357</b>	<b>2,290,863</b>	<b>2,361,512</b>	<b>2,419,592</b>	<b>2,485,906</b>
<b>Total pension liability - beginning</b>	<b>2,120,210</b>	<b>2,045,598</b>	<b>2,119,548</b>	<b>2,056,357</b>	<b>2,290,863</b>	<b>2,361,512</b>	<b>2,419,592</b>	<b>2,485,906</b>
<b>Total pension liability - ending (a)</b>								
	\$ 45,184	\$ 51,207	\$ 51,207	\$ 51,207	\$ 51,207	\$ 43,733	\$ 43,733	\$ 33,429
<b>Plan fiduciary net position</b>								
Contributions - employer	-	-	-	-	-	-	-	-
Contributions - employee	181,853	157,439	194,518	2,552	235,124	89,908	36,004	133,598
Net investment income	(209,382)	(205,158)	(193,322)	(210,234)	(233,659)	(238,963)	(242,120)	(243,780)
Benefit payments, including refunds of employee contributions	(2,384)	(5,122)	(2,444)	(4,512)	(2,004)	(4,841)	(3,054)	(6,880)
Administrative expense	-	-	-	-	-	-	-	-
Other	15,271	(1,634)	49,959	(160,987)	50,668	(110,163)	(165,437)	(83,633)
<b>Net change in plan fiduciary net position</b>	<b>1,657,118</b>	<b>1,658,752</b>	<b>1,608,793</b>	<b>1,769,780</b>	<b>1,719,112</b>	<b>1,829,275</b>	<b>1,994,712</b>	<b>2,078,345</b>
<b>Plan fiduciary net position - beginning</b>	<b>1,672,389</b>	<b>1,657,118</b>	<b>1,658,752</b>	<b>1,608,793</b>	<b>1,769,780</b>	<b>1,719,112</b>	<b>1,829,275</b>	<b>1,994,712</b>
<b>Plan fiduciary net position - ending (b)</b>								
	447,821	388,480	460,796	383,816	286,577	571,751	532,237	424,860
<b>District's net pension liability - ending (a) - (b)</b>								
	78.88%	81.01%	78.26%	80.74%	86.06%	75.04%	77.46%	82.44%
<b>Plan fiduciary net position as a percentage of the total pension liability</b>								
<b>Covered payroll</b>	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
<b>District's net pension liability as a percentage of covered payroll</b>	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS  
OLD HIRE FIRE PENSION FUND**

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Actuarially determined contribution	\$ 45,184	\$ 45,184	\$ 33,335	\$ 33,335	\$ 51,207	\$ 51,207	\$ 43,733	\$ 43,733
Contributions in relation to the actuarially required contribution	<u>45,184</u>	<u>45,184</u>	<u>51,207</u>	<u>51,207</u>	<u>51,207</u>	<u>51,207</u>	<u>43,733</u>	<u>43,733</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (17,872)</u>	<u>\$ (17,872)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered payroll	-	-	-	-	-	-	-	-
Contributions as a percentage of covered payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

**OTHER SUPPLEMENTARY INFORMATION**

**PUEBLO RURAL FIRE PROTECTION DISTRICT  
BUDGETARY COMPARISON SCHEDULE  
DEBT SERVICE FUND  
FOR THE YEAR ENDED DECEMBER 31, 2022**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts, Budgetary Basis</u>	<u>Final Budget - Favorable (Unfavorable)</u>
<b>REVENUES</b>				
Property taxes	\$ 137,699	\$ 137,699	\$ 136,817	\$ (882)
Penalty and interest	-	-	384	384
Specific ownership taxes	12,000	12,000	12,121	121
Investment earnings	301	301	2,890	2,589
<b>Total Revenues</b>	<u>150,000</u>	<u>150,000</u>	<u>152,212</u>	<u>2,212</u>
<b>EXPENDITURES</b>				
<b>General Government</b>				
Treasurers fees	2,100	2,100	2,052	48
<b>Total General Government</b>	<u>2,100</u>	<u>2,100</u>	<u>2,052</u>	<u>48</u>
<b>Capital Outlay</b>	-	-	-	-
<b>Total Expenditures</b>	<u>2,100</u>	<u>2,100</u>	<u>2,052</u>	<u>48</u>
<b>Excess (deficiency) of revenues over expenditures</b>	147,900	147,900	150,160	2,260
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers out	(250,000)	(250,000)	(193,787)	56,213
Total other financing sources and (uses)	<u>(250,000)</u>	<u>(250,000)</u>	<u>(193,787)</u>	<u>56,213</u>
Net change in fund balances	(102,100)	(102,100)	(43,627)	58,473
<b>Fund Balances, January 1</b>	287,387	287,387	259,692	(27,695)
<b>Fund Balances, December 31</b>	<u>\$ 185,287</u>	<u>\$ 185,287</u>	<u>\$ 216,065</u>	<u>\$ 30,778</u>